

Safeguarding Regulatory Independence

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Fostering energy markets, empowering **consumers**.



## **Agenda**

Reasons for Regulatory Independence

Results of CEER Survey of European NRAs

Key Recommendations



# Why Independence?

- Protects the interests of energy consumers in a more competitive market environment
- Predictable and stable climate for investors
  - Energy players not unfairly discriminated against, including where the State owns a market participant
  - Provides confidence for long-term investments









## **CEER 2016 Report on European NRAs**



**Powers** 

Resources

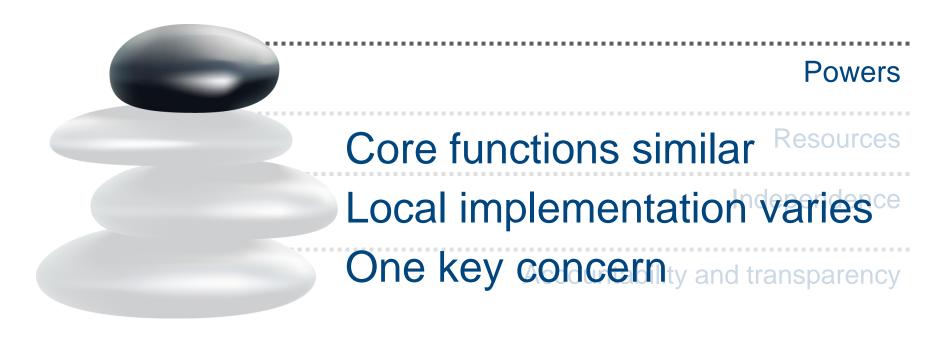
Independence

Accountability and Transparency





### **NRA Powers**







#### **NRA Powers**

 Concern: In 5 of 29 countries, NRA decisions are subject to ministry approval or can be overturned by the ministry

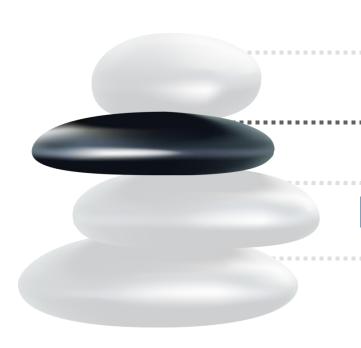
#### Recommendation

 Full implementation of the 3rd Package, including the power to issue final and binding decisions





# How can NRAs' resources be compared?



**Powers** 

Resources

Initial Observations Independence

Accountability and transparency





#### **NRA Resources**

- Cross-country comparison of NRA resources is not easy
- Circa half of resources on networks, 29% to markets and 21% to consumer work
- 78% resources in national issues, 22% on international work
- For energy NRAs, 62% of resources on electricity and 38% on gas





## **NRA** Independence







## **NRA** Independence

- Independence is not always clearly defined in the law
- NRAs in 5/29 countries can still receive external instructions on regulatory decisions
- In 11/29 countries, the NRA requires governmental approval of the budget or the government can cap the regulatory fee
- In various countries there are other restrictions, e.g. headcount caps, pay rates





#### Recommendations

## Clarity

 The law should include a small definition of what independence means. Conflicting rules should be avoided.

#### **Good Practice**

 A code of conduct can help staff and can be used towards the outside

#### **Exits**

 A change in the NRA's structure should not be a ground for dismissal of the head/board

## Financing

Autonomy at all stages of the budgeting process

#### Use

No restrictions on NRAs' budget use





# How accountable and transparent are NRAs?







# NRA Accountability and Transparency

- Most NRAs' financials are subject to ex-post control. In some cases, this is done by the ministry
- The large majority of NRAs have clear consultation policies in place, while not all of them publish them.

#### **Audit**

 Ex-post control of NRAs' finances should be done by an independent body, e.g. the court of auditors

## Policy

NRAs' consultation policy should be made transparent





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