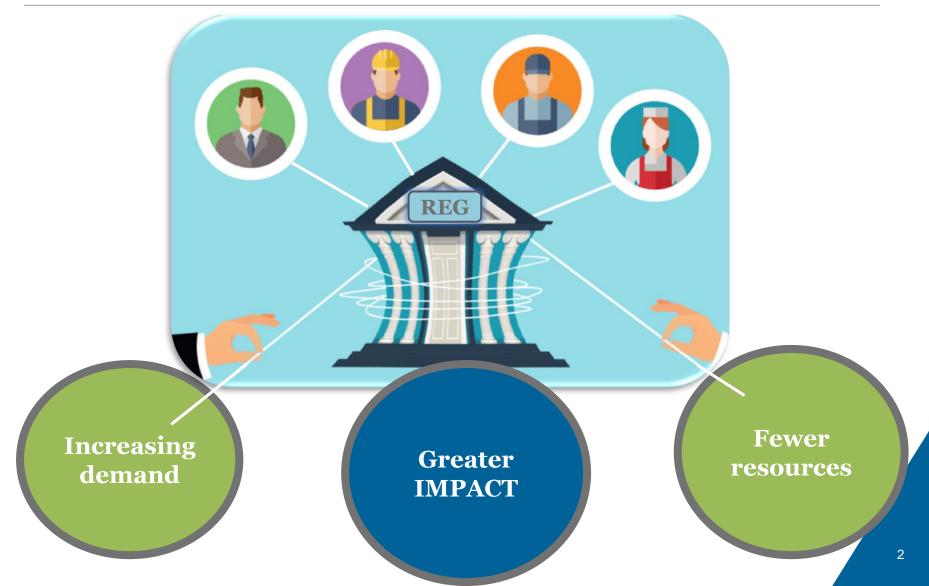
GOVERNANCE OF REGULATORS Driving Regulators' Performance

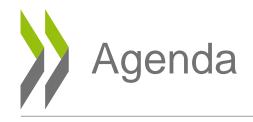
Anna Pietikainen, Regulatory Policy Division Public Governance Directorate

Annual ARIEA-CEER Meeting 20 April 2017, Panama



Regulators operate in a challenging policy context





Objective:

Present OECD work on the governance of regulators and how the secretariat supports regulators' efforts to perform better

- 1. OECD Network of Economic Regulators
- 2. Practical Guidance against Undue Influence
- 3. The Performance Assessment Framework for Economic Regulators (PAFER) and its applications to regulators in Colombia, Latvia and Mexico



1.OECD Network of Economic Regulators

1. Body of work of the NER

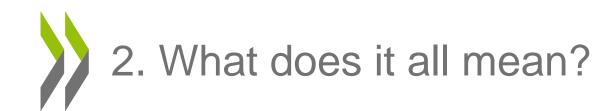


1. Best Practice Principles: the Governance of Regulators

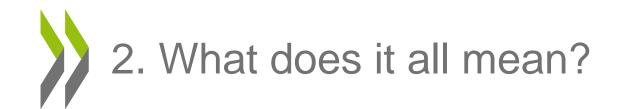




2. Practical guidance against undue influence







- 1. Regulators and other arms-length bodies are not above and beyond the system
- 2. Legitimacy of regulators is also based on engagement with stakeholders and accountability to them
- 3. The means for and the how of practical independence is at least as important as formal de jure independence
- 4. Independence is never a done deal and is not static creating a need for a culture of independence
- 5. Independence is a means to an end and is ultimately about performance



- How-to guide of independent behaviour for economic regulators
- Release: 24 April 2017

Creating a culture of independence: Guidance on protecting from undue influence, 2017, OECD

1. Role clarity

2. Accountability and transparency

3. Financing

4. Leadership

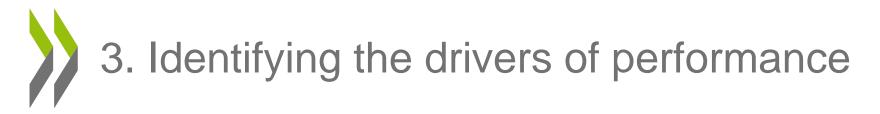
5. Staff

Basic and necessary institutional measures

Aspirational institutional measures



2. Performance Assessment Framework for Economic Regulators (PAFER)



Regulatory governance & cultural context

Role & Strategy

cess

Input

12

Outcome

2. External and internal governance of a regulator

External governance

The roles, relationships and distribution of powers and responsibilities between the legislature, the Minister, the Ministry, the regulator's governing body and regulated entities. Internal governance The regulator's organisational structures, standards of behaviour and roles and responsibilities, compliance and accountability measures, oversight of business processes, financial reporting and performance management.

PAFER applied to diverse regulators in Colombia, Latvia and Mexico

- Colombia: Communications Regulation Commission (CRC) (2016)
- Latvia: Public Utilities Commission (PUC) 2016)
- Mexico: Regulatory governance of the energy sector Agency for Safety, Energy and Environment (ASEA), National Hydrocarbons Commission (CNH) and Energy Regulatory Commission (CRE) (2016-17)
- Scotland: Water Industry Commission for Scotland (WICS)
- Ireland: Commission for Energy Regulation (CER)
- ✓ Tailor-made, context-specific methodology that has proven its relevance with varied agencies in diverse contexts
- ✓ Relies on OECD peer review methodology and experiences of regulators world-wide

3. Colombia's Communications Regulation Commission



Role & Strategy

Streamline strategic objectives (down from 18!) and clarify CRC role to ensure that strategic objectives reflect a clear separation between policy and regulatory functions

Output & Outcome

Reconsider the use of the Balance Score Card as a tool of measure the performance of CRC as a regulator, making clear distinction between internal and external performance; systematically track and analyse broad market data and map data collection to specific organisational needs



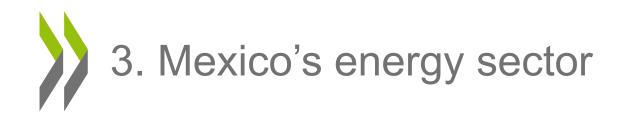


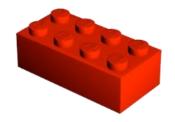
Input

Advocate for an alternative process for setting the regulatory fee which guarantees adequate accountability and minimises risk of conflict of interest and undue influence.

Process

Exploit further the multi-sector model and facilitate mobility across sector departments



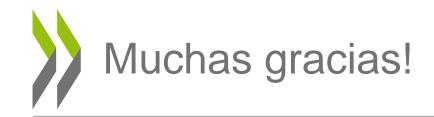


Mexico – Structured co-ordination

Advocate for the operationalisation of the Co-ordinated Council for Energy Sector (CCSE) the high-level co-ordination body for reform implementation, with transparent working plans and thematic sub-committees, as well as powers to resolve disputes.

Mexico – Accountability mechanisms

Stimulate more regular and formal exchanges with Congress on sector and regulator performance as an integral part of the regulators' activities.



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Visit our websites OECD on regulatory policy > <u>http://www.oecd.org/gov/regulatory-policy/</u>

Network of Economic Regulators

<u>http://www.oecd.org/governance/regulatory-policy/ner.htm</u>