

# Recent Regulatory Developments in the U.S.: State and Regional Issues

**Commissioner Tony Clark** 

North Dakota Public Service Commission

First Vice President, National Association of Regulatory Utility Commissioners

8<sup>th</sup> US-EU Energy Regulators Roundtable
October 26-27, 2010
Berlin, Germany

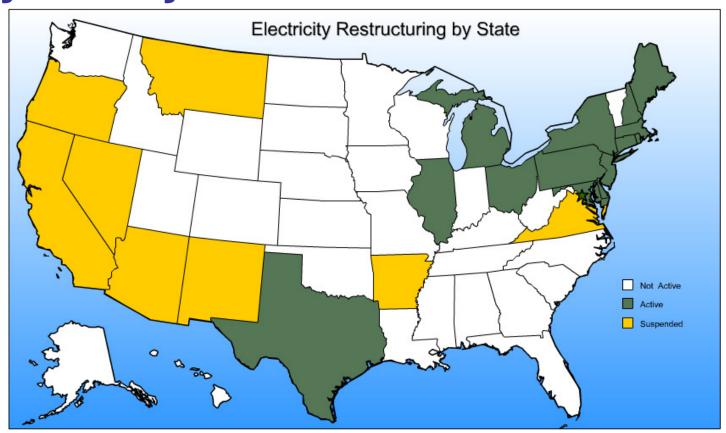


# Overview: Factors Affecting Our Energy Sector

- Some Factors Remain: Regulatory Models
- Tremendous Uncertainty from Federal Government
- State / Federal Collaboration
- Economic Factors & Markets For Commodities
- Efficiency, Climate, and Infrastructure As Increasingly Powerful Factors
- State Activities



# Electric Utility Regulation Remains a Hybrid System at the Retail Level

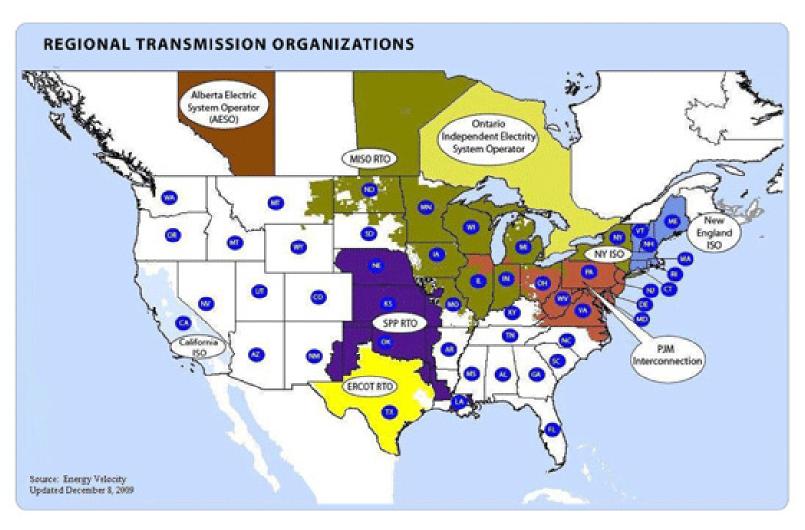


# Traditionally Structured States Operating in Vertically Integrated Markets

- State Regulators Use Cost-based, Average Price Methodologies – Southeast, Southwest, Northwest
- Integrated Resource Planning of All Aspects of Utility Operations – Generation, Transmission, Distribution, Load Management/Demand Response
- Some Regional Coordination WECC; Southern States Energy Board



#### **RTOs in the United States**





# Restructured States Operating in Organized Markets –

- Retail Customer Choice Available, but Little Used
- State Regulators Manage Local Utility Access to Wholesale Markets for the Benefit of Retail "Standard Offer" Class
  - Northeast, MidAtlantic, MidWest
  - NJ Auction
- Regional Coordination
  - OPSI, OMS

## NARUC NARUC

# Recent Developments (Since November 2008 EU/US Roundtable)

- Continued Upward Pressure on Electricity Prices
- Economic Downturn -- State Commissions
   Prepare for Increased Stress on Consumers
- Economic Downturn Reduced Demand
- Increased Funding for Low Income Home Energy Assistance Program (LIHEAP)
- Growing Recognition of Increased Supply and Infrastructure Needs

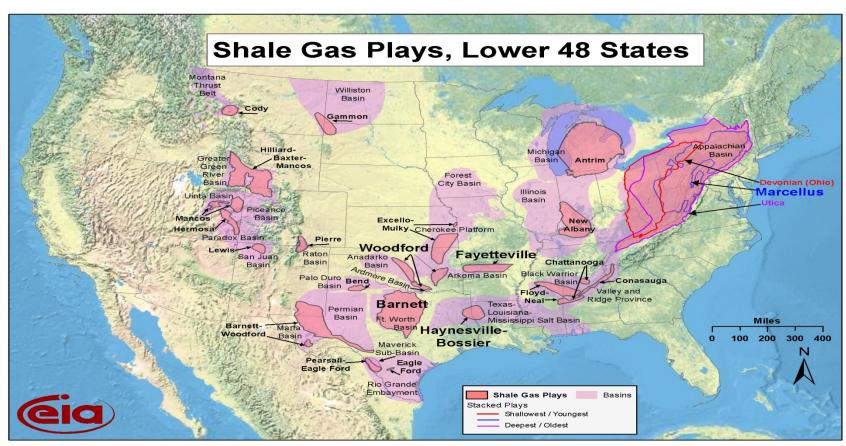


## **Recent Developments (Continued)**

- Extension of Renewable Production Tax Credits and Implementation of RPS
- Rebirth of Nuclear Industry Loan Guarantees?
- State Renewable Portfolio Standards
- Closing of Yucca Mountain Waste Repository
- Stimulus Funding Smart Grid, Transmission Planning, Broadband Deployment, "Green Jobs"
- Emergence of Shale Gas



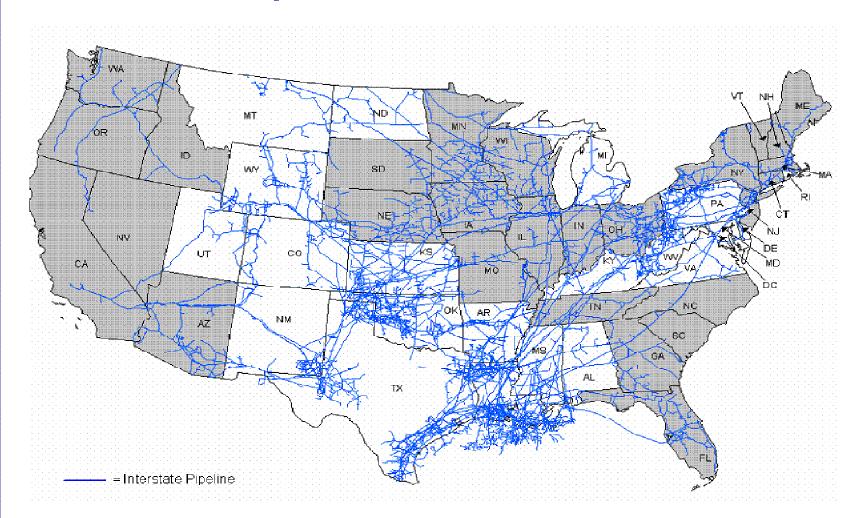
## Impact of Shale Gas



Source: Energy Information Administration based on data from various published studies. Updated: March 10, 2010



## Gas Dependent States (in grey)



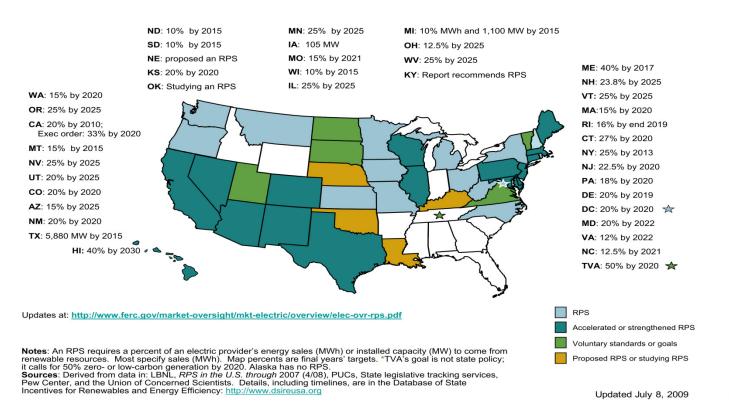


#### State Renewable Portfolio Standards

#### **Electric Market Overview: Renewable Portfolio Standards**

Federal Energy Regulatory Commission • Market Oversight @ FERC.gov

#### 31 States including D.C. have Renewable Energy Portfolio Standards (RPS)



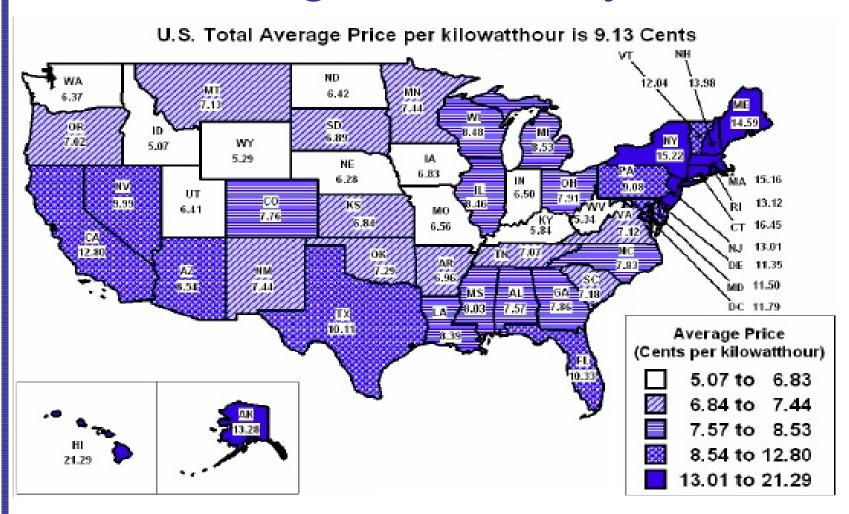


## **Pending Congressional Legislation**

- Cap and Trade Climate Legislation Passed House of Representatives, Failed to Clear Senate; enactment unlikely
- Other Energy Legislation
  - 1. Transmission Planning, Siting and Cost Allocation
  - National Renewable Portfolio Standards, with Energy Efficiency Component
  - 3. Cyber Security/Grid Protection
  - 4. Off-Shore Oil and Gas Drilling
  - Nuclear Power Incentives Accelerated Licensing; Expanded Loan Guarantees
  - 6. Energy Efficiency Programs national Building Codes; Weatherization Retrofit; Appliance Efficiency



## **US Average Electricity Prices**





#### **FERC / NARUC Collaboratives**

- NARUC and FERC Participate in two "Collaborative Dialogues" on Issues of Common Concern
  - Demand Response Focus on Coordinating Implementation of DR between Wholesale (FERC-regulated) and Retail (State-regulated) Markets
  - Smart Grid Focus on Coordination of State and FERC Policies to Promote/Regulate Investment in Smart Grid Technologies



#### **Conclusions**

- To this point, states have led the way in many aspects of energy policy, and will continue to be key players in the future
- Obama administration has a number of initiatives on the table which would have a major impact on national energy policy
- The outcome of federal energy policy changes is still very uncertain
- Key to understanding US energy policy debate is state and regional differences